



Status Report: Opioid Abatement Projects Across Virginia



VIRGINIA ASSOCIATION OF
COMMUNITY SERVICE BOARDS

OCTOBER 1, 2025



OAA Board of Directors

(New appointees since last year)

Statutory Designation

Name

Chair of Senate Finance (ex-officio)

Senator Pillion – designee for Sen. Louise Lucas

Chair of House Appropriations (ex-officio)

Delegate Sewell – designee for Del. Luke Torian

Secretary of HHR (ex-officio)

Secretary Janet Kelly (or designee)

Medical Expert

Dr. Sarah Melton Thomason, Licensed Clinical Pharmacist

Medical Expert

Dr. Jenny Sachs, Ph.D., LCSW, CIP

Rep from Local Govt. Elected Officials

Debbie Ritter, Chesapeake City Council

Rep from Local Govt. Attorneys

Tim Spencer, Roanoke City Attorney

Rep from Va Sheriff's Association

Sheriff Joe Baron, Norfolk

Rep from Urban CSB

Daryl Washington, Fairfax-Falls Church CSB

Rep from Rural CSB

Ingrid Barber, Alleghany Highlands Community Services

Rep from Recovery Community

Michael Tillman, Journey House Recovery Foundation



National Opioid Settlements and Bankruptcies

Virginia expected total =

\$1,100,000,000



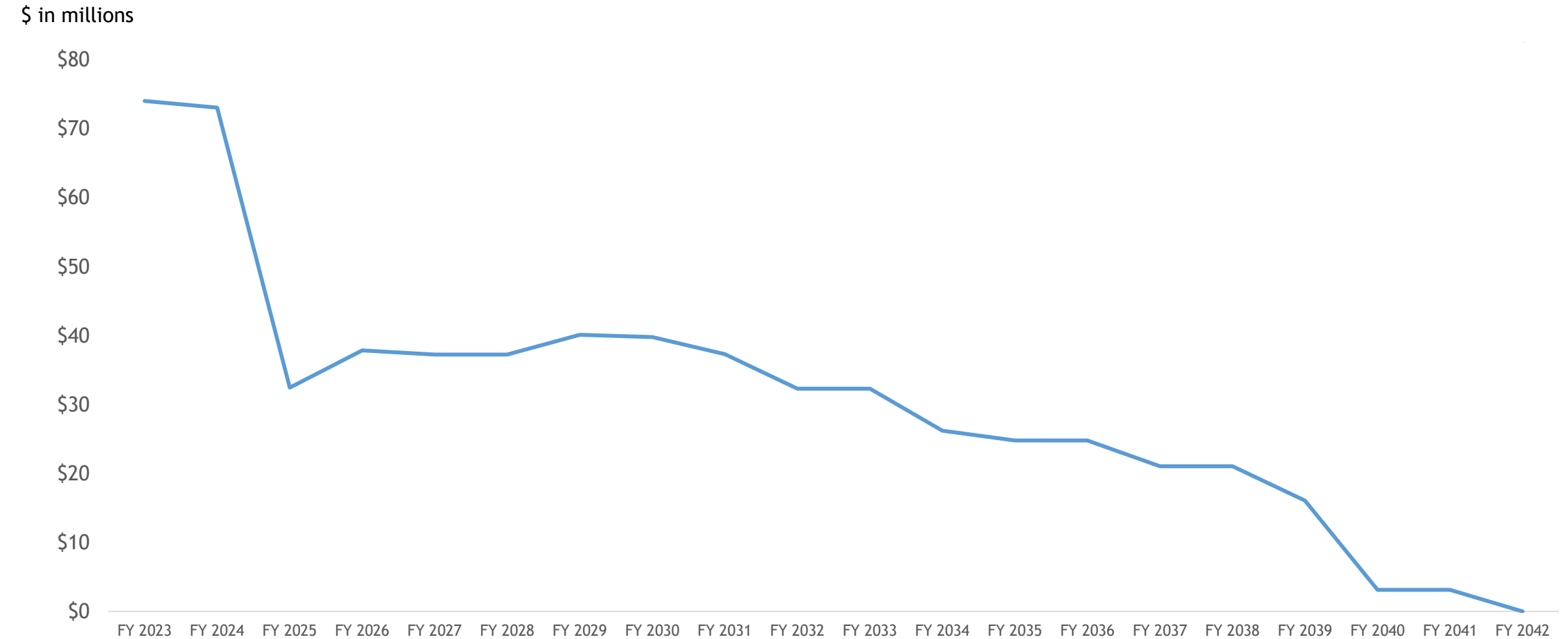


Expected Opioid Settlement and Bankruptcy Payments to Virginia OAA

Company	Status	Total (20 year)	Pmt Duration
McKinsey	Finalized	13,681,773	4 years
Distributors	Finalized	230,340,573	18 years
Janssen	Finalized	53,480,976	10 years
Mallinckrodt	Finalized	4,176,031	2 years
Teva	Finalized	48,556,857	13 years
Allergan	Finalized	26,747,326	7 years
Walmart	Finalized	33,633,644	1 year
CVS	Finalized	59,393,544	10 years
Walgreens	Finalized	64,584,259	15 years
Endo	Finalized	3,950,496	10 years
Kroger	Finalized	15,450,372	11 years
Hikma	Announced	1,260,050	TBD
Purdue	Announced	57,107,427	16 years
Amneal	Announced	1,464,132	10 years
Indivior	Announced	1,078,000	TBD
Alvogen	Announced	234,250	TBD
Apotex	Announced	798,000	TBD
Mylan	Announced	3,617,000	TBD
Sun	Announced	388,000	TBD
Zydus	Announced	186,000	TBD
Est. Total Payments to OAA		\$ 620,128,711	



Settlement Payments Decline over Time





Allowable Uses of Settlement Funds

All settlements
incorporate the same
list of allowable uses
Known as “Exhibit E”

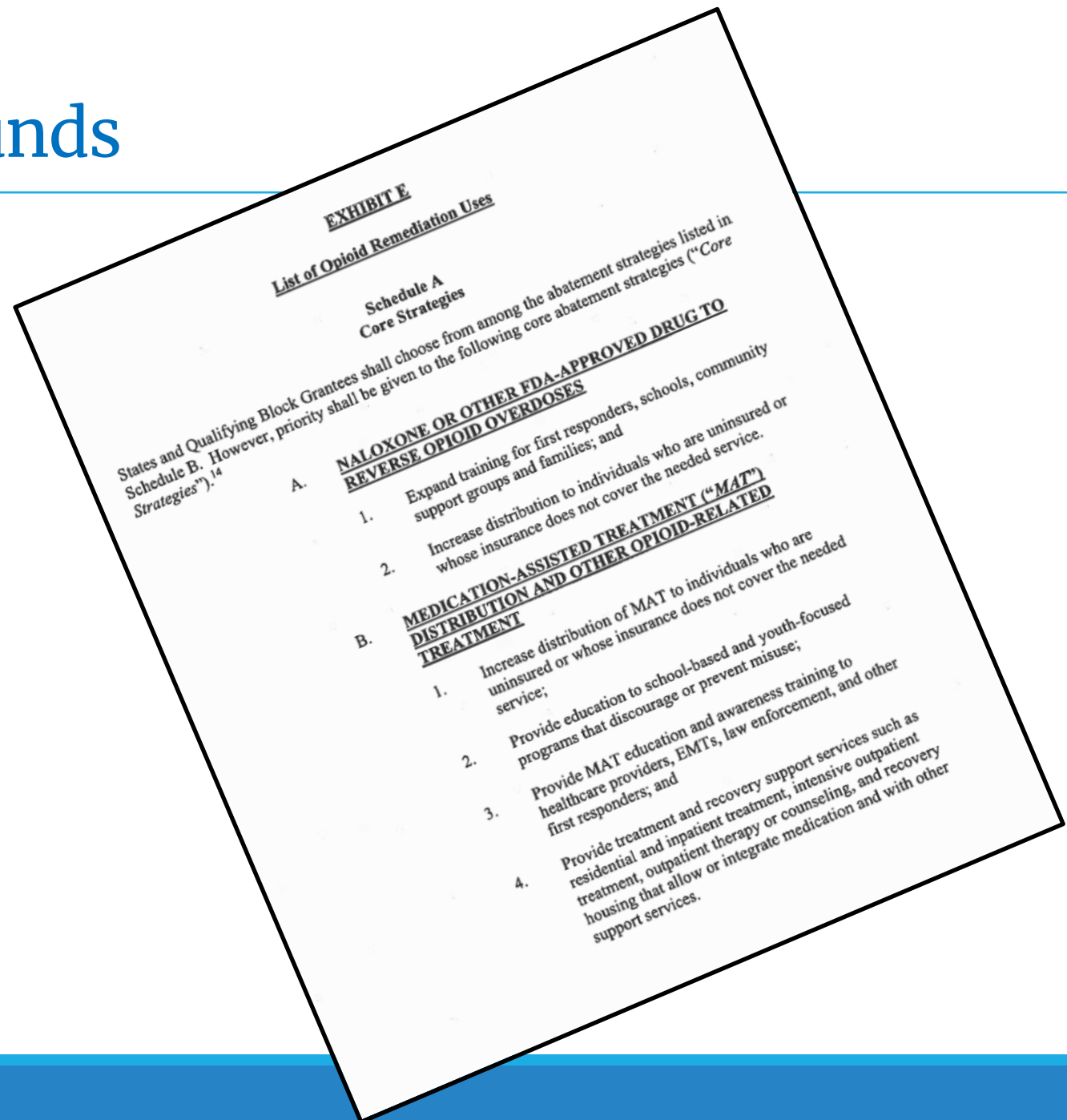




Exhibit E: Allowable Uses of Settlement Funds

Nine Core Strategies

1. Naloxone distribution
2. Medication for opioid use disorders (OUD)
3. Pregnant and postpartum women
4. Expanding treatment for neonatal abstinence syndrome
5. Warm hand-off and recovery services
6. Treatment for incarcerated population
7. Prevention programs
8. Expanding syringe service programs
9. Data collection / research



Virginia's Settlement Distribution Agreement

Refers to the distributions deposited to the **Commonwealth Opioid Abatement and Remediation (COAR) Fund** (§ 2.2-2377)

Refers to distributions deposited to the **Opioid Abatement Fund** (§ 2.2-2374)

Refers to the distributions from the settlement administrator, sent directly to cities and counties

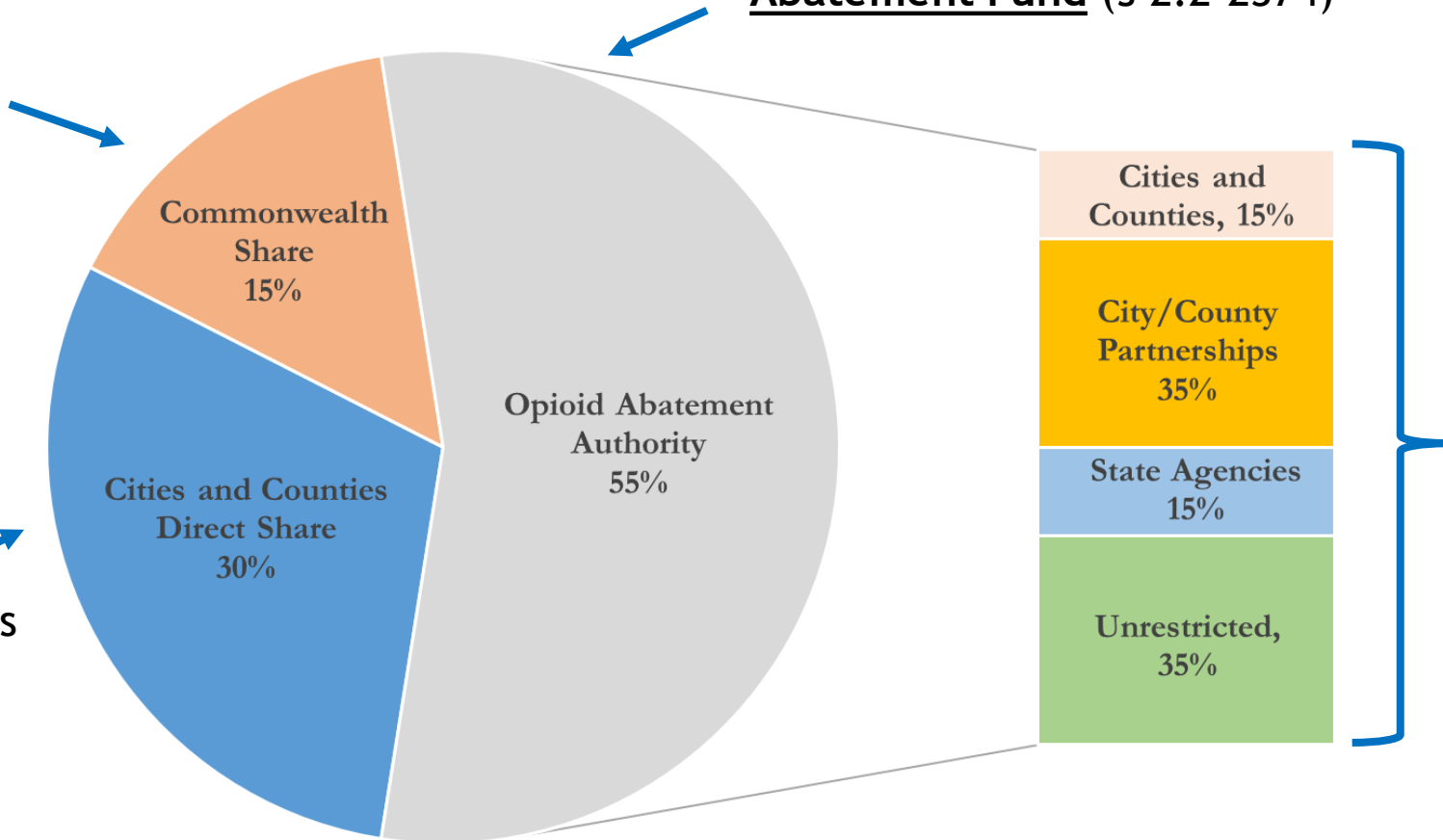




Table 1: Opioid Settlement Allocations to Counties and Independent Cities

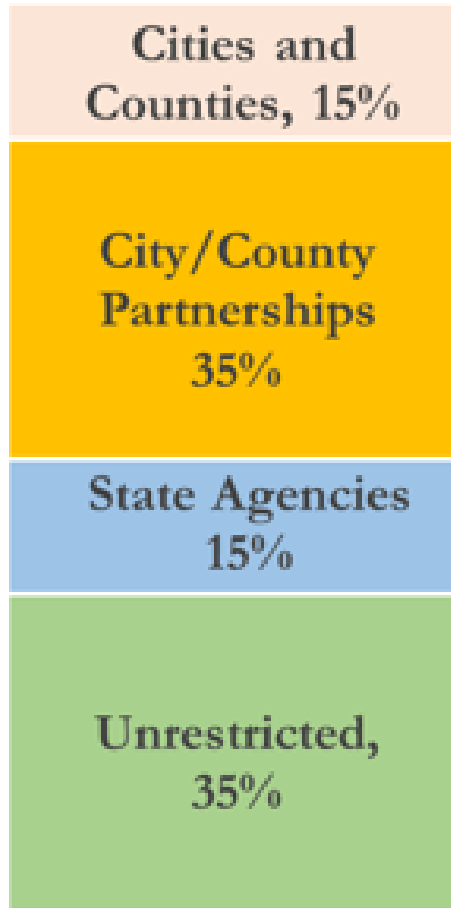
Location	%	Location	%	Location	%
Accomack	0.348%	Franklin City	0.079%	Norton City	0.110%
Albemarle	0.863%	Frederick	1.277%	Nottoway	0.133%
Alexandria City	1.162%	Fredericksburg City	0.524%	Orange	0.638%
Alleghany	0.213%	Galax City	0.139%	Page	0.410%
Amelia	0.100%	Giles	0.409%	Patrick	0.329%
Amherst	0.299%	Gloucester	0.424%	Petersburg City	0.395%
Appomattox	0.133%	Goochland	0.225%	Pittsylvania	0.750%
Arlington	1.378%	Grayson	0.224%	Poquoson City	0.186%
Augusta	0.835%	Greene	0.178%	Portsmouth City	1.937%
Bath	0.037%	Greensville	0.124%	Powhatan	0.262%
Bedford	0.777%	Halifax	0.353%	Prince Edward	0.190%
Bland	0.147%	Hampton City	1.538%	Prince George	0.351%
Botetourt	0.362%	Hanover	1.079%	Prince William	3.556%
Bristol City	0.434%	Harrisonburg City	0.523%	Pulaski	1.061%
Brunswick	0.107%	Henrico	4.473%	Radford City	0.247%
Buchanan	0.929%	Henry	1.220%	Rappahannock	0.091%
Buckingham	0.127%	Highland	0.023%	Richmond	0.084%
Buena Vista City	0.078%	Hopewell City	0.344%	Richmond City	4.225%
Campbell	0.456%	Isle of Wight	0.356%	Roanoke	1.498%
Caroline	0.318%	James City	0.612%	Roanoke City	1.859%
Carroll	0.440%	King George	0.306%	Rockbridge	0.235%
Charles City	0.073%	King William	0.178%	Rockingham	0.614%
Charlotte	0.138%	King and Queen	0.072%	Russell	1.064%
Charlottesville City	0.463%	Lancaster	0.135%	Salem City	0.786%
Chesapeake City	2.912%	Lee	0.556%	Scott	0.421%
Chesterfield	4.088%	Lexington City	0.093%	Shenandoah	0.660%
Clarke	0.125%	Loudoun	2.567%	Smyth	0.592%
Colonial Heights City	0.283%	Louisa	0.449%	Southampton	0.137%
Covington City	0.100%	Lunenburg	0.088%	Spotsylvania	1.417%
Craig	0.070%	Lynchburg City	0.816%	Stafford	1.443%
Culpeper	0.790%	Madison	0.163%	Staunton City	0.440%
Cumberland	0.100%	Manassas City	0.452%	Suffolk City	0.710%
Danville City	0.637%	Manassas Park City	0.095%	Surry	0.058%
Dickenson	0.948%	Martinsville City	0.494%	Sussex	0.081%
Dinwiddie	0.196%	Mathews	0.088%	Tazewell	1.606%
Emporia City	0.050%	Mecklenburg	0.344%	Virginia Beach City	4.859%
Essex	0.101%	Middlesex	0.108%	Warren	0.766%
Fairfax	8.672%	Montgomery	1.205%	Washington	0.996%
Fairfax City	0.269%	Nelson	0.147%	Waynesboro City	0.363%
Falls Church City	0.102%	New Kent	0.156%	Westmoreland	0.223%
Fauquier	1.210%	Newport News City	2.047%	Williamsburg City	0.086%
Floyd	0.182%	Norfolk City	3.388%	Winchester City	0.649%
Fluvanna	0.194%	Northampton	0.122%	Wise	1.756%
Franklin	0.954%	Northumberland	0.129%	Wythe	0.642%
				York	0.561%

RECOVERY VIRGINIA ALLOCATION MODEL

Christopher Ruhm, Ph.D.



Types of Grants OAA offers

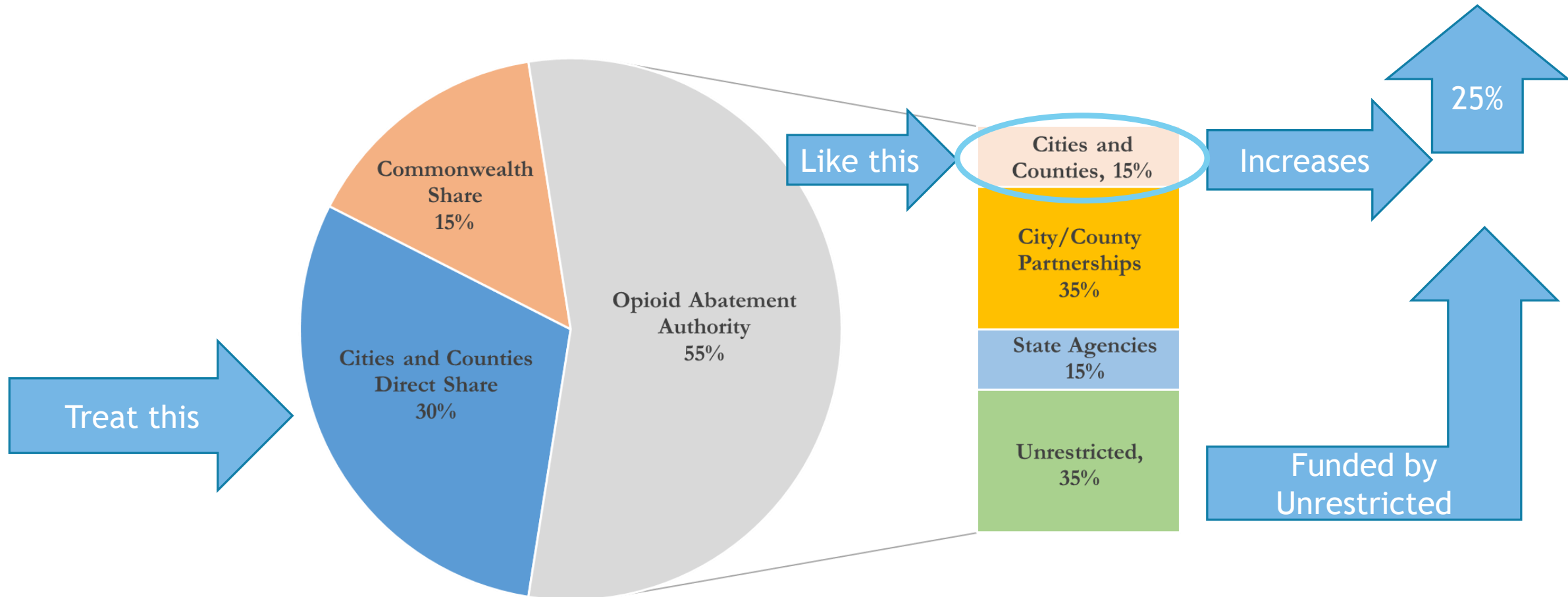


“Individual” Grants to Cities and Counties

- Each city/county has a specific amount of funding available
- Non-competitive
- Must meet Virginia law (more strict than the settlement requirements)
- Must submit application and agree to terms and conditions
- OAA accepting applications now through March 16, 2026, with individual awards on a rolling basis.



The “Gold Standard” Incentive





OAA “Gold Standard” Cities and Counties

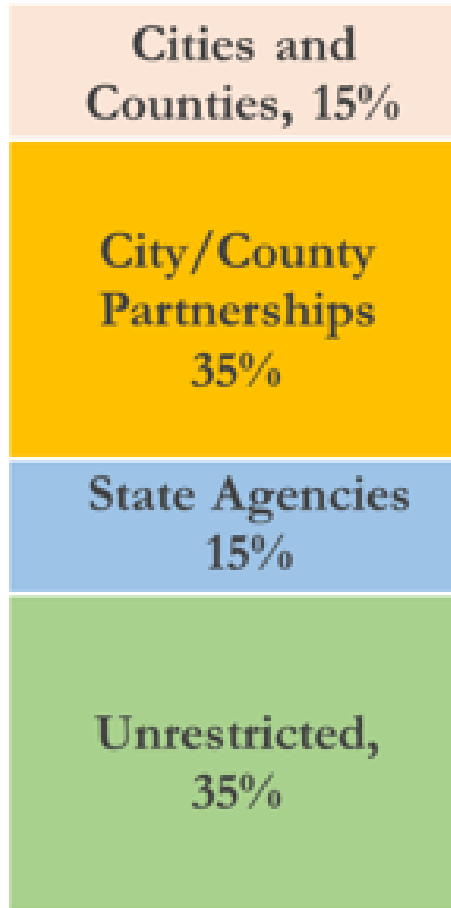
67 as of September 24, 2025 – We have crossed the 50% mark!

Alleghany County	Arlington County	Augusta County	Bedford County	Bristol City	Buena Vista City	Caroline County	Charlottesville City	Chesapeake City	Chesterfield County
Covington City	Culpeper County	Danville City	Dickenson County	Dinwiddie County	Fairfax County	Floyd County	Franklin County	Fredericksburg City	Giles County
Gloucester County	Hampton City	Harrisonburg City	Henrico County	Henry County	Hopewell City	James City County	King George County	Lexington City	Louisa County
Martinsville City	Mathews County	Montgomery County	Newport News City	Norfolk City	Orange County	Page County	Patrick County	Petersburg City	Pittsylvania County
Powhatan County	Prince George County	Prince William County	Pulaski County	Radford City	Richmond City	Roanoke City	Roanoke County	Rockbridge County	Rockingham County
Russell County	Smyth County	Spotsylvania County	Stafford County	Staunton City	Surry County	Sussex County	Tazewell County	Virginia Beach City	Warren County
Washington County	Waynesboro City	Williamsburg City	Winchester City	Wise County	Wythe County	York County			





Types of Grants OAA offers



“Cooperative Partnership” Grants to Cities and Counties

- Competitive
- Must include at least two cities and/or counties cooperating on the same project
- One city or county acts as the “fiscal agent”
- Must submit application and agree to terms and conditions
- OAA is required by law to prioritize certain elements
- Applications are due March 16, 2026.

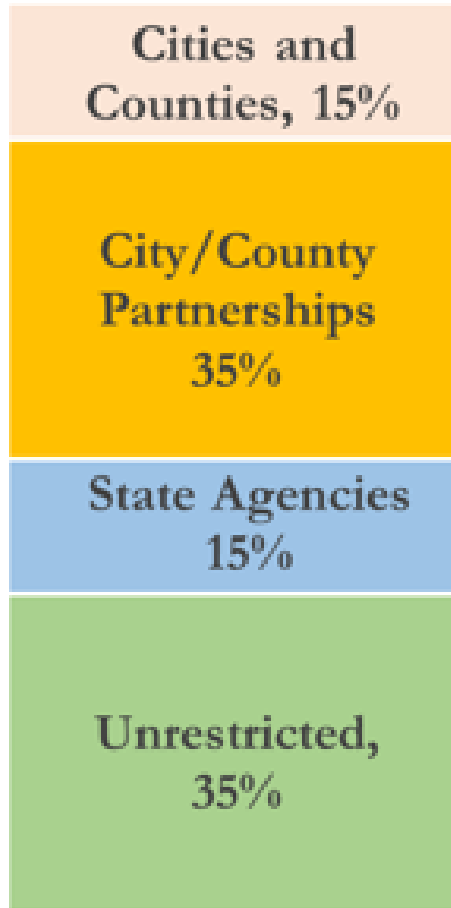


More about the “Local Match”

- Must be cash – not “in-kind” services
- Must be in addition to current levels of expenditures
- Can come from the city or county’s Direct Opioid Distributions
- Can come from the city or county’s Individual OAA Distributions



Types of Grants OAA offers



Funding Assistance to State Agencies

- Competitive
- Based on a “Request for Proposal” process
- Results in an MOU with the OAA, technically not a “grant.”
- Should not create a future liability for the commonwealth.
- OAA accepts proposals in the spring of each year, offers awards once per year.
- Funding and performance period is October 1 to September 30.



Applying for OAA Grants

- ❑ The current application period for cities and counties started Aug 15 and closes on March 16.
 - ✓ **Individual awards** can be made during that time.
 - ✓ **Cooperative partnership awards** are decided after the deadline closes (March 16)
- ❑ OAA staff will assist you applying for funds!



OAA's Web-based Grants Portal

- ❑ Each city and county is allocated its own portal in the system
 - ✓ All applications, communications, updates, reports, etc. are managed through the portal.
 - ✓ OAA requires a letter from the city or county chief executive officer indicating who is the primary user.
- ❑ For more information contact Matt Terrill at mterrill@voaa.us



OAA's Web-based Grants Portal



OPIOID ABATEMENT AUTHORITY
GRANTS MANAGEMENT

Chesapeake City ▾
Matt Terrill ▾

Dashboard

Grants Management

Members

Historical Downloads

Estimated Funds Look-Up Tool

COOP Partner Dashboard

Communications

Dashboard

\$3,000,000

Amount Awarded

1

Applications Awarded

1

Opportunities Available

0

Applications Near Due Date

Applications

In Progress (0)

Submitted (1)

Under Review (1)

Assigned Back (1)

Awarded (1)

Closed (1)

Chesapeake City-2025-COOP-Renewal-000100

Payment Processed

Project Name	Submitted Date	Proposed Amount	Awarded Amount
Construct 20-bed Inpatient Psychiatric Unit	10/3/2024	\$3,000,000.00	\$3,000,000.00

View documents ▾

Communication History

18



OAA 2025-2026 Application and Reporting Dates



Cities and Counties

Activity	Date	Comments	Registration/Recording Link
FY2025 Annual Reports Due in Portal	10/1/2025	Required for all projects with FY2025 awards	Webinar Links will be posted
Q&A / Technical Support Webinar	10/8/2025		Webinar Registration
Applications for 11/19/2025 Grants Committee Due in Portal	10/22/2025	Individual Distribution New or Amend, Cooperative Partnership Amend for FY2026	www.voaa.us/portal-grants/ www.voaggrants.us
Grants Committee Meeting	11/19/2025		Public Meeting Information
Applications for 1/20/2026 Grants Committee Due in Portal	12/4/2025	<i>Final Opportunity</i> for Individual Distribution New or Amend, Cooperative Partnership Amend for FY2026	www.voaa.us/portal-grants/ www.voaggrants.us
Q&A / Technical Support Webinar	1/14/2026		Webinar Registration
Grants Committee Meeting	1/20/2026	New and/or Amended Individual Awards for FY2026	Public Meeting Information
Q&A / Technical Support Webinar	2/18/2026		Webinar Registration
Q&A / Technical Support Webinar	3/4/2026		Webinar Registration
Application Cycle Closes	3/16/2026	All applications for FY2027 awards (New and Renewal) must be submitted by this date.	www.voaa.us/portal-grants/ www.voaggrants.us
Grants Committee Meeting	6/4/2026		Public Meeting Information
2026-2027 Application Cycle Opens	8/18/2026	Cycle Opens: 8/18/2026 Cycle Closes: 3/15/2027	www.voaa.us/portal-grants/ www.voaggrants.us
Applications for 9/25/2026 Grants Committee Due in Portal	9/3/2026	Individual Distribution New or Amend, Cooperative Partnership Amend for FY2027	
Grants Committee Meeting	9/25/2026		Public Meeting Information





Local Government Opioid Settlement Liaisons

Western

Cindy Newman
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804-750-5675



Northern

Kat Dupré
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Eastern

Jenni Sawyer
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Headquarters

OAA Staff
info@voaa.us



Central

Erika Tanner
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804-629-2649

Starting 10/10/25
Use info@voaa.us before.





Virginia Opioid Abatement Authority

Staff Contact Information

Main Email: info@voaa.us

Title	Last Name	First Name	Cell Phone	Email
Executive Director	McDowell	Tony	804-572-8718	tmcdowell@voaa.us
Director of Finance	Rosatelli	Adam	804-629-0522	arosatelli@voaa.us
Director of Operations	Lintecum	Charlie	804-629-0236	clintecum@voaa.us
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Sr. Assistant Attorney General	Schliessmann	James	804-873-1035	jschliessmann@oag.state.va.us
Resource Coordinator - Western	Newman	Cindy	804-750-5675	cnewman@voaa.us
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Resource Coordinator - Northern	Dupré	Kat	804-629-3570	kdupre@voaa.us
Resource Coordinator - Central	Tanner	Erika	804-629-2649	etanner@voaa.us



Trends and Challenges

- Many cities/counties are not applying for their individual grant awards
 - **Individual funds not used after five years may be forfeited !!**
- Sustainability of OAA-funded efforts
- Many applications do not reflect a “master plan” or long-term strategy
- Implementation delays with approved grants or awards
- State and local procurement laws and policies still must be met
- Management of unspent funds at the end of the grant period (carryforward process)





Special Grant Highlight

Operation *STOP!*
(Specifically Targeted Overdose Prevention)

Operation *STOP!*

Identifying the Problem

- Decline in overall opioid overdose deaths – creates the risk of “*Opioid fatigue*”
- Shift from over-prescribing and misuse of medications to illicit fentanyl / analogues
 - Mixed with stimulants such as cocaine and/or meth.
 - Overdose growth in urban areas, particularly among urban Black communities
- Data from the Virginia Department of Health (VDH) from 2019 to 2023:
 - White Virginians: Overdose death rate increased by 11%
 - Black Virginians: Overdose death rate increased by 41%
- These trends align with national patterns.
 - KFF News analysis shows national drug overdose rates among Black individuals (47.5 per 100,000) surpass those of White individuals (35.6 per 100,000)
 - National Institute on Drug Abuse (NIDA) highlighted that between 2015 and 2023
 - Overdose deaths among non-Hispanic Black men aged 55 and older increased nearly fivefold.
 - In 2023, deaths in this group were nearly triple the national average for their age demographic, with fentanyl and cocaine as the predominant contributors.





Virginia cities and counties with disproportionately high opioid overdose death rates among Black individuals from 2019 to 2023.

- A 100% or higher increase in Black opioid overdose deaths per 100,000 population from 2019-2023
- At least n=20 opioid overdose fatalities within the timeframe.



Source: Va Dept of Health

Operation *STOP!* Eligibility

City or County	Black / African American	
	2019-2023 Opioid OD Death Count	Percent of Rate Change
Chesapeake City	84	436%
Norfolk City	224	365%
Portsmouth City	172	300%
Richmond City	580	229%
Henrico County	212	167%
Newport News City	107	114%
Petersburg City	98	103%



Operation *STOP!* Objectives

- Identify residents at the highest risk of overdose, and specifically those who may be difficult to reach using traditional outreach and education methods.
- Develop and implement a targeted outreach and communications strategy for that audience.
- Implement or expand harm reduction efforts targeting the identified high-risk population.
- Implement or expand treatment and/or recovery support services for this population.

**** MUST partner with at least one community-based organization that has a track record of success in connecting with and successfully serving the specific population. ****



Operation *STOP!* Awards

City/County	Link	Amount
Chesapeake	<u>Operation STOP, Chesapeake, VA</u>	\$ 500,000
Norfolk	<u>Operation STOP!: Norfolk City</u>	500,000
Portsmouth	<u>Operation Stop! Portsmouth City</u>	500,000
Richmond	<u>Operation STOP! City of Richmond</u>	500,000
Henrico	<u>Operation Stop!:Henrico</u>	500,000
Newport News	<u>Operation STOP! Newport News City</u>	360,000
Petersburg	<u>Operation STOP!: Petersburg</u>	500,000
Total Operation <i>STOP!</i> Awards		\$ 3,360,000



2024 Annual Report

Provides a comprehensive list of every award made by the OAA from 2022 through the end of the year 2024.

<https://www.oaa.virginia.gov/media/governorvirginiagov/oaa/img/news-and-announcements/2024-OAA-Annual-Report.pdf>





FY2025-26 City & County Awards

The link below takes you to the announcement of the awards.

Each project has a hyperlink so you can see the summary of information

<https://www.oaa.virginia.gov/media/governorvirginiagov/oaa/documents/June-9,-2025-OAA-Press-Release.pdf>





www.voaa.us

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